

POSITION STATEMENT

January 28, 2022

Energy

Alberta's energy sector plays an important role in the province's economy. RMA members are often among those impacted by new energy projects through increased municipal costs and revenues, employment opportunities, and environmental challenges. As the Government of Alberta shifts its focus towards increasing economic development and attracting investment in the energy sector, rural municipalities will be responsible for hosting and supporting such infrastructure.

What is the RMA's position on the importance of having a municipal perspective in energy production and development?

- The instability of an energy-based economy has significant local impacts for rural municipalities since energy development has traditionally been critical to the viability of rural Alberta. A diversified, stable, and sustainable energy industry will benefit the province as a whole, and will provide rural municipalities with planning and growth certainty.
- Rural municipalities are often directly impacted by energy projects because rural Alberta is the home to most of Alberta's energy resources. The Alberta Energy Regulator (AER) should consult rural municipalities before an energy project is approved, during its construction, during operation, and upon its decommissioning.

What financial considerations do rural municipalities have with respect to energy production and development?

- Rural municipalities are leaders in piloting alternative and renewable energy technologies on community facilities. Not only have these technologies assisted rural municipalities and residents in lowering their longterm energy costs, but they also contribute to mitigating the impacts of climate change.
- The financial difficulty faced by many oil and gas companies has had an adverse impact on rural municipalities. As of 2022, rural municipalities are owned approximately \$253 million in unpaid property taxes from the oil and gas industry.
- Recent changes made by the Government of Alberta to allow municipalities to place special liens on property to recover unpaid oil and gas property taxes provide municipalities with an important tax recovery tool that was previously lacking. However, serious doubts exist as to how these tools can be safely and effectively used by municipalities.
- The costs of preparing for energy project approval hearings under the regulatory system often preclude municipalities from participating. The RMA calls on the Government of Alberta to ensure that municipalities have an opportunity to make their concerns heard at approval hearings.
- While energy projects often provide local and provincial economic benefits, they may also place great strain on municipal infrastructure. Taxation revenues collected by municipalities that host energy projects are typically required to maintain and expand infrastructure to accommodate increased use. The RMA supports this taxation revenue remaining with the municipality so they are equipped to tend to the infrastructure needs of their community.



What collaborative relationships are essential to rural municipalities in energy production and development?

- The RMA works collaboratively with rural municipalities, other levels of government, regulators, industry, landowners, and other stakeholders to encourage best management practices for energy production and development.
- The RMA encourages rural municipalities and industry partners to engage proactively on energy development, planning, reclamation, and address local concerns in an efficient manner.
- Municipalities are legislatively required to meet certain deadlines for approving and denying applications for development and subdivisions and are required to send referrals to the Alberta Energy Regulator (AER) of any development in Crown land areas. The RMA encourages the AER to review its timelines and ensure they are providing responses to referrals within 30 days as indicated on the receipt of the referred application.
- Both rail and pipelines are vital to allowing energy resources to reach market. Each of these modes of transportation carries with them planning, environmental, and safety challenges for municipalities. As such, municipalities should be consulted on proposed pipeline or rail infrastructure for energy use.
- The Government of Alberta must take a leadership role in promoting Alberta's energy resources contribution to local, provincial, and national economies. The Government of Alberta must also promote the need to reduce regulatory barriers for Alberta's energy resource and the benefits of allowing these resources to reach foreign markets.

How does the work of the RMA support the sustainability of the energy industry?

- The RMA has been a vocal supporter of greater market access for Alberta's natural resources. Natural
 resources exported to Canada's tide water benefit all Canadians through greater taxation revenue and new
 jobs for Albertans.
- To support consumer protection, the RMA is actively involved with organizations such as the Utilities Consumer Advocate (UCA) and value-added initiatives including RMA's energy program focused on aggregated purchasing.
- Through the Municipal Climate Change Action Centre (MCCAC), the RMA works with the Alberta Municipalities (ABMunis) to provide municipalities with grants and rebates for energy efficient building and infrastructure retrofits.
- Since they first electrified rural communities across Alberta, rural electrification association (REAs) have been institutions that have supported rural industries and residents with community owned electricity. REAs continue to operate and adapt despite changes and challenges in the electricity marketplace.

What current energy related issues are impacting rural Alberta?

Renewable Energy and Climate Change Initiatives

 Alberta has the potential to be a world leader in renewable energy development and climate change mitigation; however, in doing so, provincial decision-makers must consider the local impacts of these energy types such as the impact on agriculture lands and economic development.



- When transitioning from existing energy sources to renewable energy sources, the Government of Alberta
 must consider not only the broader environmental benefits of such a transition, but also the local economic
 and community impacts as well. Many of Alberta's communities have historically grown around the
 extraction and production of energy resources, and any policy changes that devalue resources should be
 accompanied by concrete plans to ensure that the impacted communities remain viable.
- Renewable energy projects need responsible end-of-life management regulations and plans to prevent such projects from turning into environmental liabilities on Alberta's landscape.

Unpaid Property Taxes from Oil and Gas Companies

- Municipalities rely on property tax revenue to provide essential services and core infrastructure to support
 economic development.
- The Alberta Energy Regulator's (AER) liability management rating (LMR) must consider outstanding municipal property taxes and unpaid surface lease payments when determining a company's ability to manage its obligations related to operating energy infrastructure in Alberta.
- As of 2022, rural municipalities in Alberta are facing approximately \$253 million in unpaid property tax revenue from oil and gas companies.
- As oil and gas prices rise and the industry recovers from previous economic struggles, there are no more excuses for oil and gas companies to not pay property taxes. Other taxpayers are not exempt from payment due to economic, industry or personal situations and such a loophole should not exist from a single industry.
- The Alberta Energy Regulator (AER) has expressed concerns about the safety risks of municipalities seizing oil and gas properties under special lien powers. RMA has called on the AER to serve a constructive role by offering to educate and support municipalities in safely exercising these powers.
- As the oil and gas industry in Alberta is regulated by the AER, municipalities are challenged to hold oil and gas companies accountable for unpaid taxes given the limited compliance and enforcement tools available. The AER must begin to consider unpaid municipal taxes as not only a local issue but also an important regulatory issue that signals an increased risk that a company is unable or unwilling to comply with other regulatory requirements.
- The RMA is pleased with amendments to Directive 067: Eligibility Requirements for Acquiring and Holding Energy Licences and Approvals to add municipal property tax payment as a company risk factor that can be considered by the Alberta Energy Regulator. However, the RMA has significant outstanding questions as to how and to what extent the AER is considering unpaid taxes when evaluating company risk, as well as how unpaid tax information is being collected and verified.
- The AER should work directly with municipalities to collect, verify, and update unpaid oil and gas property tax information.
- The Government of Alberta should appoint an independent panel to review unpaid property taxes owed by oil and gas companies and provide recommendations related to the recovery of property taxes by oil and gas companies.

Weed Issues on Oil and Gas Sites

 Several struggling oil and gas companies have opted to forego weed control measures on their lease sites on both private and Crown lands. This has resulted in weeds moving off the lease sites and onto neighbouring lands causing reduced crop yields. Landowners have incurred the cost, inconvenience, and liability of managing these weed issues themselves.



The RMA urges the governments of Alberta and Canada put the appropriate legislation and standards to
protect landowners from undue hardship as a result of oil and gas company neglect of weed control and
well sites.

Hydrogen

- Alberta has the potential to be a world leader in hydrogen energy development however, provincial decision-makers must consider the local impacts and benefits of hydrogen on agricultural lands and economic development.
- Municipalities play a significant role in helping the federal government achieve net-zero emissions by 2050, as the majority of hydrogen infrastructure is located on the land within rural municipalities.
- Hydrogen energy projects must be equipped with an end-of-life of management plan for the infrastructure and assets to ensure that such infrastructure is not left on the rural landscape to the detriment of rural landowners.

Electricity Transmission and Rates

- Alberta Energy should ensure that the retail energy market is regulated in such a way to maximize competition and ensure that Albertans receive the best possible energy rates.
- Alberta Energy should require the Alberta Utilities Commission (AUC) to formally include the review of municipal land-use plans when reviewing transmission development applications, it is imperative that municipalities be included in the process.
- Rural electrification associations (REAs) are vital sources of retail energy competition in many rural areas. Any changes to Alberta's retail electricity market should ensure that REAs are able to operate on a level playing field with investor-owned utilities.

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